

## Message Text

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ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 DODE-00 PM-05 H-01 INR-07  
L-03 NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15  
USIA-06 /059 W  
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R 121807Z JAN 78  
FM AMEMBASSY MADRID  
TO SECSTATE WASHDC 3083  
INFO AMEMBASSY BONN  
AMEMBASSY BRUSSELS  
AMEMBASSY COPENHAGEN  
AMEMBASSY LISBON  
AMEMBASSY LONDON  
AMEMBASSY OSLO  
AMEMBASSY PARIS  
AMEMBASSY THE HAGUE  
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E.O. 11652 N.A.  
TAGS: PINT, SP  
SUBJECT: REGIONAL SCORECARD

1. WE PROVIDE THE FOLLOWING STATUS REPORT ON NEGOTIATIONS FOR REGIONAL "PRE-AUTONOMY" STATUTES AS OF POSSIBLE UTILITY IN SORTING OUT THE DYNAMIC AND OFTEN CONFUSING PRE-AUTONOMY PROCESS.
2. CATALONIA. THE CATALAN REGIONAL GOVT (GENERALITAT) WAS RE-ESTABLISHED PROVISIONALLY IN SEPTEMBER (MADRID 77-7298) AND GENERALITAT PRESIDENT TARRADELLAS APPOINTED HIS GENERAL COUNCIL IN EARLY DECEMBER (MADRID 77-9708). THE POST-REESTABLISHMENT PERIOD HAS BEEN CHARACTERIZED BY MUCH POLITICAL MANEUVERING AND

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A NUMBER OF DUST-UPS BETWEEN TARRADELLAS AND THE CATALAN SOCIALISTS (PSC/C-PSOE), ALL OF WHICH TARRADELLAS HAS WON. THE GENERAL COUNCIL IS ONLY NOW BEGINNING TO FUNCTION, AND THE INEVITABLE GRUMBLING HAS BEGUN IN SOME CATALAN CIRCLES THAT THE GENERALITAT SHOULD BE GIVEN REAL, RATHER THAN LARGELY SYMBOLIC, POWERS IN ORDER TO MORE EFFECTIVELY ADDRESS THE

REGION'S PROBLEMS DURING THE PERIOD LEADING UP TO APPROVAL OF THE NEW CONSTITUTION. THE MIXED COMMISSIONS TO STUDY THE TRANSFER OF POWERS TO THE GENERALITAT FROM THE CENTRAL AND PROVINCIAL GOVTS ARE CURRENTLY BEING FORMED.

3. THE BASQUE PROVINCES. THE BASQUE PRE-AUTONOMY STATUTE WAS APPROVED IN DECEMBER (MADRID 0023), ALTHOUGH THE PNV AND PSOE CONTINUE TO DEMAND A CLARIFICATION OF THE GOVT'S AND UCD'S POSITION ON THE ISSUE OF THE PROPOSED NAVARRESE REFERENDUM ON INCORPORATION (MADRID 0138). UNTIL MUNICIPAL ELECTIONS ARE HELD, LEADING TO A DEFINITIVE NAVARRESE DECISION, ONLY THE PROVINCES OF ALAVA, GUIPUZCOA AND VIZCAYA WILL BE REPRESENTED IN THE PROVISIONAL REGIONAL INSTITUTIONS (THE DECISION ON INCORPORATION IS LEFT TO EACH PROVINCE'S PARLIAMENTARIANS, AND WHILE THERE IS MAJORITY SUPPORT FOR MEMBERSHIP IN THOSE THREE PROVINCES, THERE IS MAJORITY OPPOSITION IN THE CASE OF NAVARR). THE GENERAL COUNCIL, IN ACCORDANCE WITH THE PRE-AUTONOMY STATUTE, WILL THEN CONSIST OF 15 MEMBERS, FIVE FROM EACH OF THE THREE PROVINCES, SELECTED BY THEIR RESPECTIVE PARLIAMENTARIANS. THE PNV AND PSOE CURRENTLY ARE HAGGLING OVER THE PRESIDENCY OF THE COUNCIL, SINCE BASQUE GOVT-IN-EXILE PRESIDENT LEIZAOLA WILL NOT RETURN TO HEAD IT UP AS TARRADELLAS DID IN CATALONIA. THE LIMITED OFFICIAL USE

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PNV SUPPORTS PARTY NOTABLE JUAN AJURIAGUERRA FOR THE POST, WHILE THE PSOE IS PLUMPING FOR ITS PRESIDENT, RAMON RUBIAL. SINCE NEITHER PARTY HAS A MAJORITY AMONG THE THREE PROVINCES' PARLIAMENTARIANS, UCD'S SUPPORT MAY DECIDE THE ISSUE.

4. ANDALUSIA. THE ASSEMBLY OF ANDALUSIAN PARLIAMENTARIANS ON JANUARY 7 APPROVED A DRAFT PRE-AUTONOMY STATUTE PREVIOUSLY NEGOTIATED WITH REGIONS MINISTER CLAVERO. THIS DRAFT PROVIDES INTER ALIA THAT:  
-- ANDALUSIA CONSISTS OF THE PROVINCES OF ALMERIA, CADIZ, CORDOBA, GRANADA, HUELVA, JAEN, MALAGA, AND SEVILLE.  
-- THE GOVERNING ORGANISM IS THE "JUNTA OF ANDALUCIA," WHICH WILL CONSIST OF A TOTAL OF 39 MEMBERS: 24 MEMBERS ELECTED BY AND AMONG EACH PROVINCE'S PARLIAMENTARIANS, ON THE BASIS OF 3 MEMBERS PER PROVINCE; 7 ADDITIONAL MEMBERS SELECTED BY THE 24 ELECTED MEMBERS FROM AMONG THE REMAINING PARLIAMENTARIANS OF THE REGION; 1 REPRESENTATIVE FROM EACH OF THE 8 PROVINCIAL GOVTS (DIPUTATIONS).  
-- THE PRESIDENT OF THE JUNTA WILL BE ELECTED BY THE MEMBERS OF THAT BODY.

-- THE POWERS ACCORDED THE JUNTA ARE GENERALLY THE SAME  
AS THOSE GIVEN THE CATALAN GENERALITAT AND BASQUE  
GENERAL COUNCIL. AS IN THE BASQUE AND CATALAN CASES,  
THE ACTS OF THE ANDALUSIAN JUNTA CAN BE SUSPENDED BY  
THE MADRID GOVT, AND THE JUNTA AND OTHER ANDALUSIAN  
INSTITUTIONS CAN BE DISSOLVED BY THE CENTRAL GOVT  
"FOR REASONS OF STATE SECURITY."

5. IN SPITE OF AGREEMENT BY THE ANDALUSIAN PARLIAMENTAR-  
IANS, FINAL GOVERNMENTAL APPROVAL OF THE STATUTE  
MAY BE HUNG UP ON THE QUESTION OF HOW THE JUNTA  
PRESIDENT IS TO BE ELECTED. THE GOVT AND UCD HAVE  
RESISTED A SIMPLE MAJORITY VOTE IN THE JUNTA BECAUSE  
THE PSOE WOULD ALMOST CERTAINLY BE ABLE TO ELECT ITS  
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OWN MAN (REPORTEDLY PSOE DEPUTY RAFAEL ESCUREDO OF  
SEVILLE) TO THE PRESIDENCY. INSTEAD, THEY HAVE INSISTED

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ON THE REQUIREMENT FOR A "CONSENSUS." ALTHOUGH UCD'S ANDALUSIAN PARLIAMENTARIANS ON JANUARY 7 REPORTEDLY FINALLY AGREED ON A SIMPLE MAJORITY VOTE TO DECIDE THE PRESIDENCY, THE GOVT MAY NOT BE PREPARED TO YIELD WITHOUT A BATTLE.

6. GALICIA. PARLIAMENTARIANS FROM THE FOUR GALICIAN PROVINCES OF LA CORUNA, PONTEVEDRA, LUGO AND ORENSE (WHERE UCD HAS A HEALTHY MAJORITY) REPORTEDLY PRESENTED TO THE GOVT IN LATE DECEMBER A CONSENSUS DRAFT PRE-AUTONOMY STATUTE. NEGOTIATIONS ARE CONTINUING.

7. CANARIES. NEGOTIATIONS HERE ARE BOGGED DOWN ON THE INABILITY THUS FAR OF THE CANARIAN PARLIAMENTARIANS TO AGREE AMONG THEMSELVES. EVEN WITHIN UCD, THERE LIMITED OFFICIAL USE

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REPORTEDLY ARE DIFFERENCES BETWEEN REPRESENTATIVES OF THE LARGER AND SMALLER ISLANDS, WITH THE FORMER PLUMPING FOR A PROPORTIONAL REPRESENTATION SYSTEM TO DETERMINE THE ELECTED MEMBERSHIP OF THE REGIONAL GOVT, WHILE THE LATTER WANT EQUAL REPRESENTATION FOR THE SMALLER ISLANDS VIS-A-VIS THE LARGER.

8. BALEARICS. NEGOTIATIONS WITH AND AMONG THE PARLIAMENTARIANS FROM THE BALEARIC ISLANDS ARE WELL UNDERWAY, BUT LITTLE PUBLICITY HAS BEEN GIVEN THE PROCESS AND IT IS NOT CLEAR AT WRITING EXACTLY WHERE IT STANDS.

9. OTHER REGIONS. THE NEGOTIATING PROCESS IN ASTURIAS, VALENCIA, MURCIA, EXTREMADURA, ARAGON, CASTILLE-LEON, AND SANTANDER IS NOT AS ADVANCED AS IN THE OTHER REGIONS, LARGELY BECAUSE THE AUTONOMY ISSUE EVOKES LESS INTENSITY AND, IN SOME CASES, MORE DIVISION IN THESE REGIONS AND, IN ANY CASE, THE GOVT CAN ONLY TAKE ON THE ISSUE A FEW REGIONS AT A TIME. STABLER

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